Attachment A – First Amendment to CDBG-DR Round 2 Partial Action Plan #5

COMMUNITY DEVELOPMENT BLOCK GRANT

DISASTER RECOVERY- ROUND II

PARTIAL ACTION PLAN #5 FOR THE CITY OF JOPLIN (AMENDMENT 9 TO INITIAL ACTION PLAN)

Supplemental CDBG Disaster Recovery
Authorized by the Disaster Relief Appropriations Act, 2013
(Public Law 113-2)
U.S. Department of Housing and Urban Development
Docket No. FR-5696-N-03
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I. UNMET NEEDS

On May 22, 2011 the City of Joplin was struck with a massive EF-5 multiple-vortex tornado that impacted one-third of the community, with physical losses exceeding $3 billion and resulting in 161 deaths. Since the disaster, the community's residents have demonstrated the dedication to recover and rebuild. The CDBG-DR program provides communities with resources to address a wide range of post-disaster community development needs, and the City of Joplin has outlined in this Partial Action Plan how the community will use its second allocation to support recovery from this event.

The following needs assessment and proposed allocation is based on the best currently available data and may be adjusted during a future amendment to the Action Plan.

HOUSING IMPACT AND UNMET NEEDS

The majority of the property in Joplin that was affected by the May 22, 2011 tornado was residential property that contained a variety of single and multi-family units as well as owner and renter-occupied dwellings. Residents of all demographics and income statuses were affected by the tornado because the tornado touched down on the west-side of the City, and indiscriminately tore through neighborhoods.

Within this specific Action Plan, no discrete housing activities are planned. However, the City continues to investigate potential housing activities, which may be included in future Action Plans, to support the rebuilding of the community. Ongoing housing activities are detailed within existing Action Plans previously prepared and submitted.

INFRASTRUCTURE IMPACT AND UNMET NEEDS

The City's previous round of CDBG-DR funding was allocated to infrastructure based on the immediate assessment of public infrastructure and infrastructure systems that were damaged due to the May 22nd tornado. Since that time, additional assessments have been conducted to update the unmet infrastructure needs inside the tornado-affected area. In furthering the effort to ensure that the tornado-affected area is as attractive as possible to returning and new residents, these projects will be developed to ensure that all residents will have the benefit of infrastructure that will enhance their quality of life and protect property. These projects will include repairs necessary due to direct storm damage, repairs due to damage from recovery efforts, and projects designed to further enhance systems to attract residents to repopulate the area.

Community Clinic of Joplin

Immediately after the disaster, the Community Clinic served as a triage area for health services. The Clinic also provided first aid to injured residents, replaced medications and acted as a respite location for healthcare workers who were working at Memorial Hall. Due to the increased volume of patients fallowing the storm, deterioration to the Clinic has occurred faster than anticipated. Rapid damage and wear to the facility has occurred. In an effort to continue to serve the community, specifically those impacted by the tornado, these repairs are necessary to provide and

safe and effective services.

The proposed funds will assist with rehabilitation of the floors, interior paint, and furnishings of the exam and waiting rooms as well as the parking lot.

ECONOMIC IMPACT AND UNMET NEEDS

The path of the May 22, 2011 tornado also crossed several commercial corridors in the City of Joplin which had a large effect on the local economy. There were 553 businesses destroyed or severely damaged during the tornado, and approximately 90 percent, or 500 businesses, are back in operation. Thirty businesses have indicated that they will not rebuild/reopen.

Within this specific Action Plan, no discrete economic development activities are planned. However the City continues to investigate potential economic development activities, which may be included in future Action Plans, to support the rebuild of the community. Ongoing economic development activities are detailed within existing Action Plans previously prepared and submitted.

PUBLIC SERVICES IMPACT AND UNMET NEEDS

Juvenile Detention Center

As a result of the May 2011 tornado, the Jasper County Juvenile Detention Center has recorded an increased intake of offenders from the Juvenile Circuit Court system and documented a need for more juvenile interventions. Not only is there an increased number of offenders cycling through the justice system, but as a result, utilization of a new approach for these juveniles is much needed.

The Juvenile Detention Center, located in Joplin, proposes the implementation of a multi-disciplinary approach to creating interventions that are individualized and less punitive, rather than locking the juvenile offender in a detention cell. The Jasper County Juvenile Court intends to implement more interventions to better serve the disaster affected Joplin juveniles and their families. With the additional funding, the Center plans to hire two paraprofessional teacher's aides and one qualified mental health professional to provide evaluations and increase programming needs.

Ozark Mental Health Center

Approximately 70% of the Ozark Center's clientele are considered LMI; of this number approximately 30% of clientele are uninsured. According to a recent study conducted by the University of Missouri, post-traumatic stress disorder (PTSD) in Joplin rose from 12.26% at 6 months post-disaster to 26.74% at 30 months post-disaster. Research results indicate that long term (multi-year) community disaster mental health monitoring, assessment, referral, and outreach services are needed following such an event.

The Ozark Mental Health Center will provide in-patient and out-patient mental health services to

children and adults within the Joplin LMI population who suffer from conditions related to the May 2011 tornado. These conditions include post-traumatic stress disorder, anxiety disorders, depression and substance abuse. Care will be provided to both uninsured and underinsured LMI individuals.

CONNECTION BETWEEN UNMET NEEDS AND ALLOCATION

The four categories of Housing, Infrastructure, and Economic Need were individually discussed at the beginning of this document. The City has evaluated the needs in these three categories and determined the greatest amount of need to be in the public infrastructure category. Additionally, an unmet public service need has been identified that needs to be addressed. The City does strongly believe, however, that if the recovery of one of these sectors occurred in an isolated way, the community would not have a healthy, sustainable recovery.

Although the City has identified the activities above, it is anticipated that future projects will be identified and included in future Partial Action Plans that will assist in providing housing, infrastructure, public services and economic development resources to the residents that will encourage a repopulation of the tornado area. The City is focused on efficiently and effectively providing as much funding as possible to make this portion of the community an area that will attract residents now and in the future.

II. PLANNING EFFORTS

LAND USE PLANS FOR MITIGATION

Land use plans and decisions cannot be made to mitigate risk of future tornado damage due to their lack of causation based on geographic location. Where a flood can generally be tied to a floodplain or at least proximity to a water source, tornadoes may strike any location. Following the May 22nd tornado, Joplin does realize the need to use this opportunity to re-evaluate land uses that occur in other hazard prone areas such as flood plains. Joplin has taken steps in the form of educating the public and working with other public entities, and has even started the process for application of Hazard Mitigation Grant Program funds to purchase property and ensure a more suitable land use is achieved.

During the Citizens Advisory Recovery Team (CART) process, a large outcome of these public participation forums was the desire for trails and green-spaces. These forums became a great tool to educate the public with the concept that placement of green-spaces and potential trails were ideal for floodplain areas. The placement of floodplains in Joplin has been utilized to co-locate parks in the past, and the idea of extending the system along these areas was heavily promoted both by the citizens and for the citizens during this process. For property owners that do choose to build in the floodplain, the City will continue to follow its floodplain management ordinances which meet the FEMA standards for this type of activity.

COORDINATED PLANNING

Joplin had the advantage of being offered assistance through FEMA's Emergency Support Function 14, Long Term Community Recovery. In Joplin, this process culminated in the form of the Citizens Advisory Recovery Team (CART). This was a volunteer advisory board composed of local leaders from all sectors of the community. The importance of the CART was that it was a citizen-driven process that resulted in a list of recovery projects that was presented to the appropriate governmental/elected boards.

All of the projects that are included in this Action Plan are taken directly from either the CART Next Steps plan or are a derivation of projects suggested in that plan. These recommended projects were the result of numerous Town Hall meetings, public-comment booths at community events, and a CART website using virtual town-hall technology, and the numerous sub-committee meetings of citizen volunteers with passion in the areas of: Economic Development, Schools and Public Facilities, Housing and Neighborhoods, and Infrastructure and Environment.

The CART Next Steps plan has been continuously implemented through many different avenues. One of the most important local and regional planning efforts that built on the success of the CART plan is Joplin's Comprehensive Plan. The City of Joplin was due for a Comprehensive Plan update shortly after the May 22nd tornado, and the CART process was used as a springboard to ensure that the City's new comprehensive plan effectively leveraged opportunities presented by the tragedy as well as respecting efforts of the citizens that were put forth in the CART plan.

The city staff attempted to incorporate as many goals of the CART plan into the Comprehensive Plan as possible. The two documents, although separate, are completely complimentary and coordinated. The projects presented in this Action Plan were born in the CART process and further refined in the Comprehensive Planning process. This process included additional citizen participation with general public meetings, sessions with the Planning & Zoning Commission, and sessions with the Joplin City Council.

The City updated its Comprehensive Plan in 2012 which took into consideration the CART recommendations as well as many other post-recovery efforts. The 2012 Comprehensive Plan will be used to guide development in the City for future years as there is a strong coordination between this CDBG-DR Action Plan and the 2012 Comprehensive Plan. The City is also an active member of the Joplin Area Transportation Study Organization, the Metropolitan Planning Organization (MPO) for the region, and coordination with this group has also been consistent.

LEVERAGING OF FUNDS

The City has made an effort to design the activities included in this plan to maximize the benefit that will be realized by Low-Moderate Income individuals. In doing this, the City identified projects that had recovery needs outside of LMI areas and has allocated other fund sources to as much of these areas as possible. In locations where projects may fall outside of LMI areas, the City has made every effort to secure other local, state, or other funding and resources that will be leveraged to complete the overall recovery in these activities.

USE OF QUALITY CONSTRUCTION METHODS & GREEN BUILDING

The City of Joplin currently operates under the International Building Code (IBC) of 2006 and is in the process of evaluating the update for IBC 2012. It is the normal practice of the City to update its standards every 6 years. In addition to evaluating the update for IBC 2012, the City of Joplin made a few additions to its effective code as a result of the May 22nd tornado. These measures include the mandatory use of "Hurricane Straps" used to make a stronger connection between all elements of the residential building from the foundation to the roof. The second addition was the mandatory filling of cells in the concrete block foundations at a higher frequency than previously allowed under the City's code.

The City's Plan does not include the construction or rehabilitation of residential buildings and the City does not anticipate adding these activities in the future. According to the current Needs Assessment, this has been addressed in the City's previous award. Because disaster recovery is an every-changing process, however, the City will ensure to include criteria and requirements for Green Building Standards and HUD's Office of Community Planning & Development (CPD) Green Building Retrofit Checklist in any future residential activity according to the applicable CPD notices.

PLANS TO MINIMIZE DISPLACEMENT

The City will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 FRF 24; and it has in effect and is following a residential anti-displacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG program.

III. PROGRAMATIC PROCEDURES

PROGRAM INCOME

The City of Joplin reserves the right to utilize up to 5% of Program Income received from these CDBG-DR activities as additional Administrative funds. Program Income will roll back into the project from which it is originated unless otherwise amended. Program Income is not expected from any of the activities listed in this plan.

MONITORING STANDARDS AND PROCEDURES

Non-duplication of benefits

Section 312 of the Robert T. Stafford Disaster Assistance and Emergency Relief Act (42 U.S.C. 5155), as amended, prohibits any person, business concern, or other entity from receiving financial assistance with respect to any part of a loss resulting from a major disaster as to which that person has received financial assistance under any other program or from insurance or from

any other source. CDBG disaster recovery funds will not be used for activities for which funds have been received (or will be received) from FEMA; the SBA; other local, state, or federal programs; insurance; or recovery support from private charity organizations. However, CDBG funds may be used to provide assistance to the extent that a disaster recovery need has not been met by other sources. Applicants for assistance will be required to disclose all sources of assistance received or to be received on a provided certification form. This form will list FEMA, SBA, Insurance, and an "Other" category to ensure that all possible duplications are fully disclosed by the applicant.

Based on a comparison of the amount of assistance previously received and the amount of assistance requested by the applicant, the City and/or its subrecipients will determine the unmet needs before awarding assistance. The personnel responsible for this task will be the agency that is processing the applications. A statement is included in the Duplication of Benefits verifications that the applicant agrees to repay any assistance that is found to be duplicative.

Continual Quality Assurance

All recipients of CDBG-DR funding will be subject to monitoring conducted by both the City of Joplin staff and any administering agents hired by the City of Joplin. The City of Joplin plans to hire a consulting firm with extensive experience in administering CDBG-DR funds which will include a proven monitoring process bases on all applicable regulations. In the case that monitoring is needed before an external firm can be hired, the internal audit function outlined below will be applicable to any and all programs included in this Action Plan as deemed necessary by City of Joplin staff.

Internal Audit Function w/ responsible Audit staff

The City does not have an Internal Audit Function; however, the City and/or its CDBG-DR Grant Administer will perform subrecipient monitoring in accordance with program requirements. As part of this compliance and monitoring, subrecipients will be contacted according to the terms of their subrecipient agreements, to track progress of compliance issues and ensure timeliness. On-site monitoring visits and/or at-desk monitoring of files will be conducted according to the nature and scope of the project. These monitoring events will address Exhibits 3-1 through 3-22 of the CPD Grantee Monitoring Handbook as applicable. Topics will include Eligibility, National Objective, Rehabilitation, Economic Development, Overall Management, Financial Management, Cost Allowability, Procurement, and review of Equipment Management. Not all topics will be monitored every year, but rather, these topics will be addressed according to the risk assessed by staff. Random monitoring will occur at a minimal of an annual basis based on risk of the current activities. Forms to verify LMI participation and/or benefit are collected based on the scope of each project.

SCHEDULE OF EVENTS – The usual schedule of events for CDBG monitoring visits will be as follows:

1. The CDBG Program Specialist schedules the monitoring visit by phone or e-mail contact with the subrecipient.

2. The on-site monitoring visit is conducted, and consists of the following:
    a. Conference
    b. Documentation, data gathering and analysis

A letter is sent to the subrecipient regarding the monitoring visit. The letter includes information about any problems discovered or discussed during the monitoring visit, as well as information that recognize the successes of the subrecipient. If the CDBG Program staff deems necessary, requests may be made of the subrecipient to ensure compliance with all applicable rules and regulations of the program.

PROCEDURES TO DETECT FRAUD, WASTE, AND ABUSE OF FUNDS

All activities must be conducted in compliance with applicable CDBG rules and regulations, as well as other applicable federal regulations such as OMB Circulars A-87, A-133, and 24 CFR Part 85 (Uniform Administrative Requirements). Subrecipients who have received $500,000 or more in federal funding during the preceding year will be required to submit an audit in accordance with OMB Circular A-133.

Efforts to mitigate fraud, abuse, and mismanagement include regular monitoring of activities, as described below. The City of Joplin, or other entity as assigned by the City of Joplin, will review expenditures, while independent auditors will audit activities for program and financial compliance. The City of Joplin reserves the right to take appropriate action in instances of non-compliance, fraud, and mismanagement including, but not limited to, disallowing ineligible costs, terminating contracts/agreements, and requiring repayment of funds.

As required under the Notice, the City of Joplin, or its assigned agent, will submit quarterly reports to HUD through the Disaster Recovery Grant Reporting (DRGR) system no later than 30 days following each calendar quarter.

INCREASING CAPACITY OF THOSE ADMINISTERING ACTIVITIES

The majority of Administration funds available under the CDBG-DR program will be made available to the firm that is hired to administer the entire CDBG-DR program for the City of Joplin. This organization that is chosen to administer grants is encouraged to attend trainings that will increase the efficiency with which projects are completed.

The City has reserved funding in the Administration funds for local costs. These funds have been used to create additional CDBG Manager positions to increase the local capacity and it is possible that this funding could be used to add staff if determined necessary in the future.

The City of Joplin has also received funds from the Economic Development Administration to hire a staff planner. The Disaster Planner (EDA position) will also be dedicated to providing assistance to recovery efforts which will include the projects that are funded by the CDBG-DR funds. This additional assistance to administering groups will increase the capacity of all groups involved.

SUBSTANTIAL AMMENDMENT

The following events will be considered substantial amendments to the Action Plan for Disaster Recovery:

- The addition or deletion of any activity described in the Plan;
- A change in the planned beneficiaries of an activity, and
- A change to the scope of the project that would result in the allocation of reallocation of more than $1,000,000.

Substantial amendments must be approved by the Joplin City Council. For substantial amendments, Joplin will post the amendment on its web-page and will be prepared to receive comments for a period of 7 days. Following the public notice period, proposed amendments will then be submitted to the HUD Kansas City Field Office for review. For minor amendments, the City of Joplin will inform the Kansas City Field Office and update projects within the Disaster Recovery Grant Reporting (DRGR) system. Finalized minor amendments will be posted on the City's website.

IV. PROGRAM DESCRIPTIONS

COMMUNITY CLINIC OF JOPLIN

Program/Activity Details

Administering Entity:	Community Clinic of Joplin
Budget:	$241,000
Geographic Area:	City of Joplin
Applicant Eligibility:	LMI – Limited Clientele
Start/End Dates:	October 2015 – July 2016
Performance Outcomes:	Repair the physical environment to provide quality health care of those utilizing the Clinic's services.

Basis for Allocation

The Community Clinic of Joplin ("Community Clinic" or "Clinic") opened in 1993 and over the years has provided services to uninsured individuals from birth to 64 years of age. Approximately 73% of patients seen at the Clinic have an annual income falling below 150% of the federal poverty guidelines. More than half of the patients that visit the Clinic are Joplin residents, and label its services as "their primary source of medical care." The main mission of the Clinic is to improve the health of people in the community who do not have access to medical and dental care. The Clinic is currently located downtown at 701 S Joplin Ave, Joplin, MO 64801, and operates five days a week and provides services such as medical services (adult/pediatric), laboratory services, adult dental services, wellness and prevention education classes, and smoking cessation, diabetic support, weight management.

The Clinic constantly strives to build new relationships with hospitals, physicians, and dentists in the area and has developed several partners through Freeman Health Services, Mercy Hospital, Children's Haven, Economic Security Council, Lafayette House, Red Cross, as well as area shelters/recovery houses. The Clinic has also initiated a partnership with Heart to Heart International to provide an in-house laboratory, allowing all lab work to be done on-site. The Clinic also has a partnership with Missouri Southern State University to provide assistance through their students presently enrolled in the dental program.

The Clinic served as a triage area for health services immediately after the disaster, and due to the higher than normal volume as a result of the event, has deteriorated faster than anticipated. The Clinic also provided first aid to patients, replaced medications, and acted as a respite location for healthcare workers who were working at Memorial Hall. The increase in volume of patients served resulted in damages to the interior paint, flooring, furnishings for the waiting and exam room, as well as the parking lot.

CDBG Eligibility and National Objective

This Activity is eligible under 03P Public Facilities and Improvements, Health Facilities and will utilize the National Objective of Low-Moderate Income Limited Clientele.

Long-term Recovery from Specific Disaster

The Clinic focuses on providing services that cannot be found elsewhere in the community and does not duplicate services that may be offered by other local not-for-profit agencies. Rehabilitating its current location will help improve the quality of services being provided to LMI individuals and their families.

JUVENILE DETENTION CENTER

Program/Activity Details

Administering Entity:	Jasper County Juvenile Court System
Budget:	$350,000
Geographic Area:	City of Joplin: Tornado Area
Applicant Eligibility:	LMI Limited Clientele
Start/End Dates:	January 2016 – January 2018
Performance Outcomes:	Reduce juvenile offenders from having reoccurring offenses using a non-punitive approach, utilizing services and treatment that rely on more of a family oriented intervention approach.

Basis for Allocation

The Jasper County Juvenile Detention Center provides housing and alternative treatment (counseling services, life skill lessons) to juvenile offenders that reside in Jasper County. Traditionally, the Juvenile Detention Center is a "front-line" intervention facility that is utilized to keep juvenile offenders from offending further and for "holding" offenders until other intervention services can be initiated. The current Juvenile Detention Center provides a variety of services for Joplin students and their families which include providing alternative school setting, tutoring, certified teachers, nutritional meals, hygiene services, supervision, assessment, recreational services, mentoring and service learning program, truancy/diversion program, all of which are interventions within the large continuum of best practices for juvenile services. This continuum of intervention allows for individualized treatment plans for youths and their families which have been beneficial over the years.

Since the May 2011 tornado, the Center has recorded an increase in referrals from the Juvenile Circuit court system, resulting in greater demand for the services required for these interventions. The formal court referrals in Jasper County peaked in 2012 with 986 formal juvenile filings, 96% of the filings were Joplin youths and their families. The truancy referrals also peaked in 2012 with 573 referrals; 63% of the referrals were Joplin students. The Diversion court numbers have also increased each year as the program has grown serving 196 families since 2010, 85% of the children being served are from Joplin Schools. The Detention Center has realized that juveniles who experienced the tornado and its aftermath are in need of skills to mitigate anxiety, to enhance coping skills and to develop problem solving skills.

As the Center continues to see an increased need for interventions as well as prepare for on-going demand in programming over the next 6-8 years (as indicated by Ozark Mental Health Center and

research literature on disaster trauma), they are proposing an increase in the delivery of their services in the Joplin area. Through the four years post-tornado, the Jasper County Juvenile Court has created a new model of serving juveniles. Nationally, there is an initiative to 'divert' juveniles away from the detention services and instead implement services that are restorative rather than punitive, therapeutic, and family focused. Jasper County Juvenile Court has a five year history with their Diversion Court program. The program utilizes a multi-disciplinary approach to creating interventions that are individualized and less punitive, rather than locking the juvenile offender in a detention cell. The Jasper County Juvenile Court intends to implement more interventions to better serve the disaster affect juveniles and their families. The National trend is that fewer juveniles are re-entering the system when non-punitive approaches are utilized (lower recidivism rates). Although not conclusive, the recent reduction of new cases in Jasper County annually can be viewed as an indicator of this trend.

The Center plans to use the CDBG-DR funds received to provide salary and benefits for one recreation/therapeutic aide, two paraprofessional teacher's aides, and one qualified mental health professional (preferably a Master's level Social worker or Counselor) to provide evaluations and deliver programming needs. The Center will also provide services to process and "match" juvenile offenders with the appropriate community treatment providers in a timely manner as well as have the ability to respond immediately to crisis concerns within the Center.

CDBG Eligibility and National Objective

This Activity is eligible under 05 Public Services, Mental Health Services and will utilize the National Objective of Low-Moderate Limited Clientele.

Long-term Recovery from Specific Disaster

The Alternative services being provided through the Juvenile Detention Center will aid in the long-term community recovery by providing needed counseling services for Joplin youth and their families. The public service being provided will help prevent or reduce the number of youths entering into the formal adjudication system and help to develop responsible law abiding citizens. By expanding the programming through the assistance of the CDBG-DR funds, the Center will ultimately help provide positive social and economic benefits to the City of Joplin.

OZARK MENTAL HEALTH SERVICES

Program/Activity Details

Administering Entity:	Ozark Comprehensive Behavioral Mental Health Services Center
Budget:	$110,000
Geographic Area:	City of Joplin: Tornado Area
Applicant Eligibility:	LMI Limited Clientele
Start/End Dates:	December 2015 – December 2017
Performance Outcomes:	Provide mental health services to LMI individuals and families in the City of Joplin who suffer from conditions related to the May 2011 tornado

Basis for Allocation

The Ozark Comprehensive Behavioral Mental Health Services Center ("Ozark Center" or "Center") is a nonprofit entity of the Freemen Health System. The Ozark Center has approximately 500 employees in 30 different locations in southwest Missouri and includes service areas in Jasper County. The main goal of the Center is to improve the health of the communities served by providing contemporary, innovative, trauma-informed, quality healthcare solution. The Commission on Accreditation of Rehabilitation Facilities (CARF), which is an independent international agency monitoring quality in mental health services, has given the Ozark Center the highest accreditation score possible. The Ozark Center is also certified and licensed by the Missouri Department of Mental Health. Through innovation, pursuit of grants, and fundraising activities the Center continues to expand services and programs provided. The Center is currently located at 1105 E 32nd Street in Joplin, which is in the heart of the tornado impacted area. The Center is also the area's largest and most comprehensive behavioral healthcare provider and has qualified staff that provide effective, caring and confidential services for adults, families and children, including:

- 24 hour Crisis services
- Individual, group and family therapy
- Residential care
- Inpatient/Outpatient Psychiatric services
- Substance abuse/addiction
- Support groups
- In-home support

The Ozark Center will provide in-patient and out-patient mental health services to Joplin children and adults within the LMI population who suffer from conditions related to the May 2011 tornado. Services will be provided to both uninsured and underinsured LMI individuals to help combat conditions related to trauma as a result of the tornado, some of which include post-traumatic stress disorder, anxiety disorders, depression, and substance abuse. Approximately 70% of the Ozark Center's clientele are considered LMI; of this number approximately 30% of clientele are uninsured. According to a recent study conducted by the University of Missouri, post-traumatic stress disorder (PTSD) in Joplin rose from 12.26% at 6 months post-disaster to 26.74% at 30 months post-disaster. Research results indicate that long term (multi-year) community disaster mental health monitoring, assessment, referral, and outreach services are needed following such an event.

The Center has also documented an increase in call volume at their Access Crisis Intervention (ACI) center. In 2009 and 2010, the Center averaged 10.16 and 11.39 crisis calls respectively during the day shift. In 2012, the Center averaged 23 calls per day time shift. In comparison to 2009, the 2012 call volume shows a 57% increase in day time calls and in comparison to 2010 the 2012 call volumes shows an increase of 52%.

To-date, psychiatric and other non-substance abuse services at Ozark Center have seen a 107% increase over 2010. Children's mental health outpatient services in 2012 saw an increase of 191% over the services offered in 2009 and 105% over the services offered in 2010 and 51% over the services offered 2011.

CDBG Eligibility and National Objective

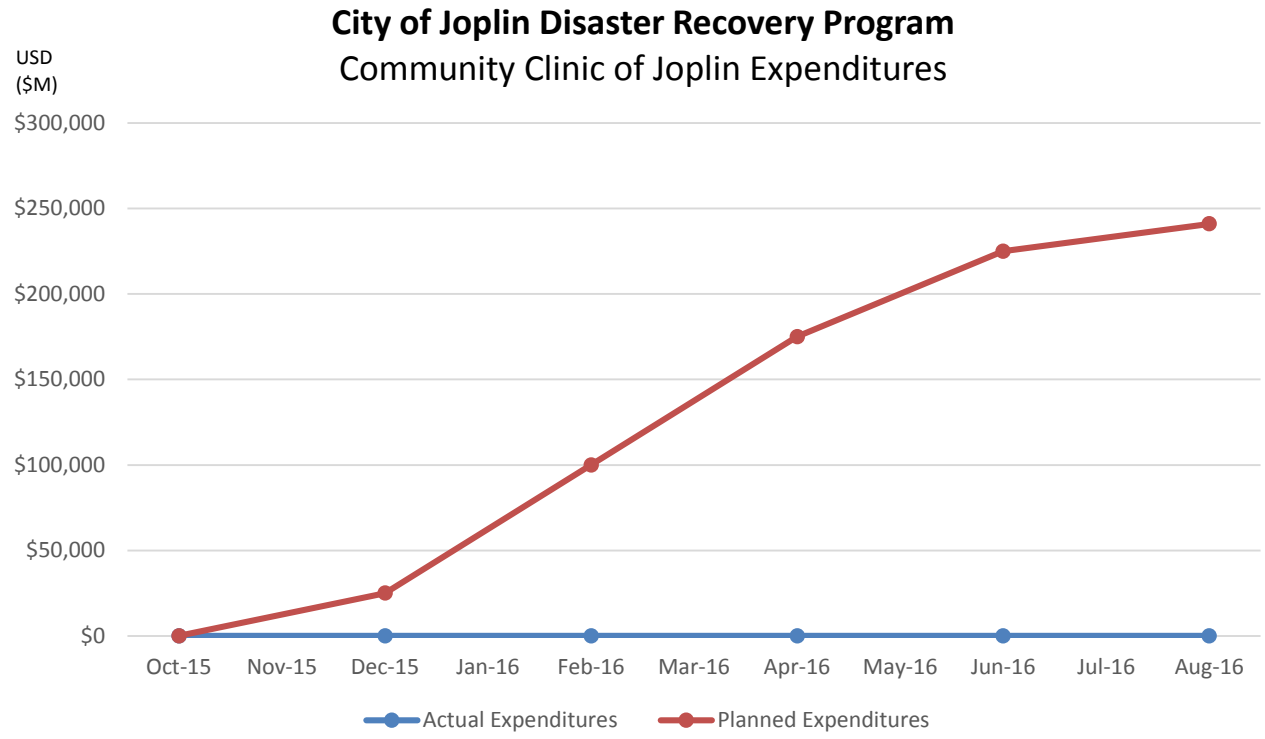
This Activity is eligible under 05 Public Services, Mental Health Services and will utilize the National Objective of Low-Moderate Limited Clientele.

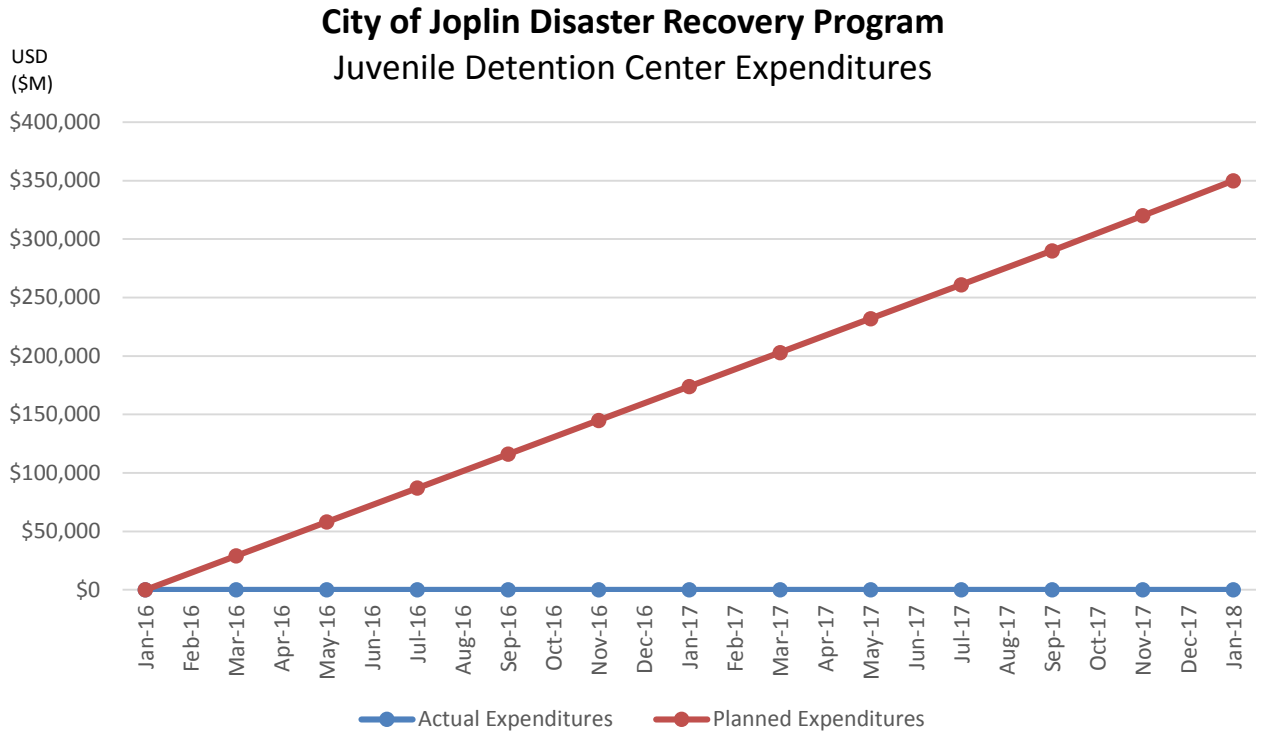
Long-term Recovery from Specific Disaster

This project will provide funding to the Ozark Center to support its increased capacity for providing mental health services to LMI individuals and families in the City of Joplin. The Center will support the overall community recovery by addressing the continued health needs of youth and adults due to the May 2011 tornado.

V. PERFORMANCE SCHEDULES

The following tables illustrate the approximate projected expenditures based on HUDs recommendations of Non-housing, and Administration categories. The City does not anticipate funding any Housing activities with this round of funding.




City of Joplin Disaster Recovery Program
Juvenile Detention Center Expenditures
USD ($M)
$400,000
$350,000
$300,000
$250,000
$200,000
$150,000
$100,000
$50,000
$0
Jan-16
Feb-16
Mar-16
Apr-16
May-16
Jun-16
Jul-16
Aug-16
Sep-16
Oct-16
Nov-16
Dec-16
Jan-17
Feb-17
Mar-17
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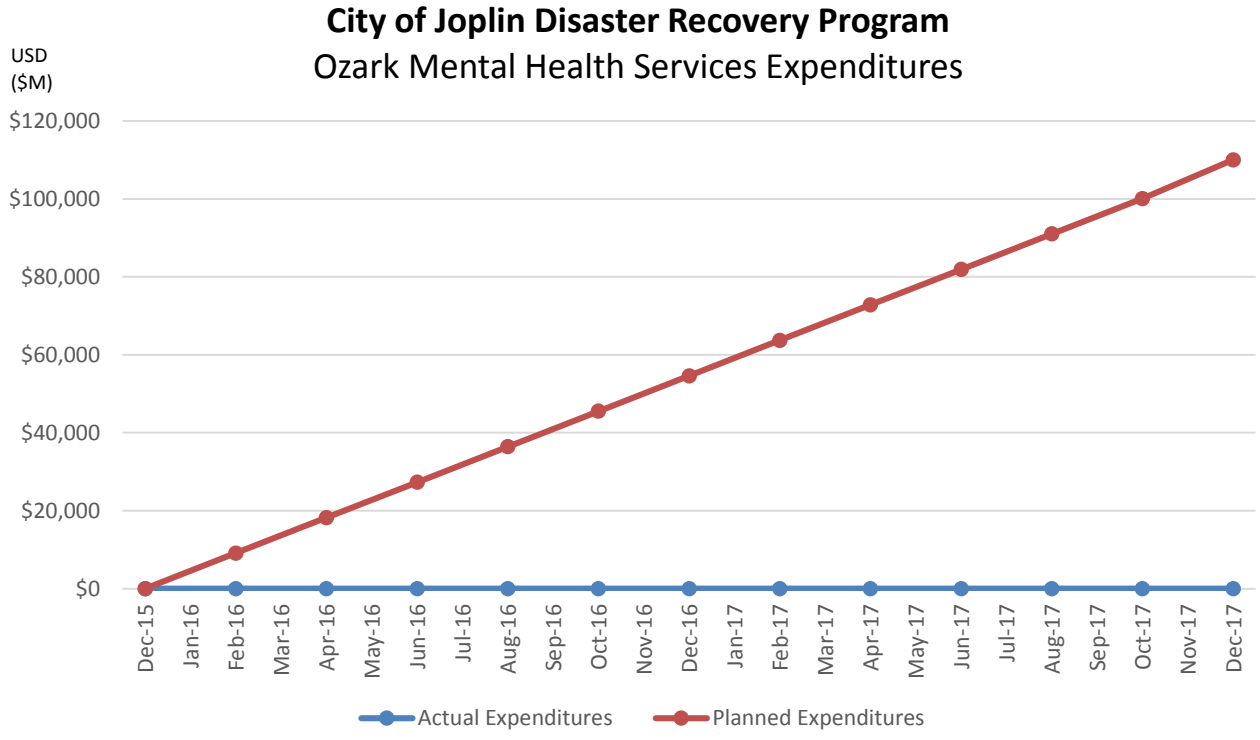
Jan-18
Actual Expenditures
Planned Expenditures


City of Joplin Disaster Recovery Program
Ozark Mental Health Services Expenditures
USD ($M)
$120,000
$100,000
$80,000
$60,000
$40,000
$20,000
$0
Dec-15
Jan-16
Feb-16
Mar-16
Apr-16
May-16
Jun-16
Jul-16
Aug-16
Sep-16
Oct-16
Nov-16
Dec-16
Jan-17
Feb-17
Mar-17
Apr-17
May-17
Jun-17
Jul-17
Aug-17
Sep-17
Oct-17
Nov-17
Dec-17
Actual Expenditures
Planned Expenditures

VI. BUDGET

COMMUNITY DEVELOPMENT BLOCK GRANT – DISASTER RECOVERY

Round II Partial Action Plan #5 Budget

Infrastructure Activities		
Community Clinic of Joplin	$	241,000.00
Sub Total	**$**	**241,000.00**
Economic Development		
Sub Total	**$**	**0.00**
Public Services		
Ozark Mental Health Services	$	110,000.00
Juvenile Detention Center	$	350,000.00
Sub Total	**$**	**460,000.00**
Housing Activities		
Sub Total	**$**	**0.00**
Program Administration Activities*		
City of Joplin Administrative Costs	$	0.00
Description: Pro-rata share of salary and benefits of Planning/ Community Development staff plus overhead including supplies, rent, etc.		
Consultant Administrative Costs	$	0.00
Description: Negotiated Administrative cost to allow for the hiring of a consulting firm to manage the majority of the grant admin and activities.		
Program Planning Activities*		
Planning Costs	$	0.00
Description: Funds to be used for eligible planning activities.		
Sub Total	**$**	**701,000.00**
TOTAL BUDGETED CDBG-DR AWARD FOR PARTIAL ACTION PLAN #5 (of $113,276,000.00)	**$**	**701,000.00**

* These initial allocations are based on the best data currently available and reflect projections of need to support the grant program. It can be anticipated there will be future adjustments based on actual experience once programs are implemented; however, neither planning nor administrative expenses will surpass their statutory caps.

COMMUNITY DEVELOPMENT BLOCK GRANT- DISASTER RECOVERY Round II Cumulative Partial Action Plan #5 Budget (Amendments #1-8)						
Projects	**Initial Action Plan**	**Partial Action Plan #2**	**Partial Action Plan #3**	**Partial Action Plan #4**	**Partial Action Plan #5**	**Total Funded to Date**
Infrastructure Activities						
Sanitary Sewer (Design & Construction)	$4,501,333.00	$3,000,000.00	$3,600,000.00	$9,407,539.00	$-	$20,508,872.00
Mercy Public Park	$-	$4,900,000.00	$-	$-	$-	$4,900,000.00
Crosslines Community	$-	$-	$555,000.00	$-	$-	$555,000.00
Early Childhood Center	$-	$-	$-	$-	$-	$0.00
Public Infrastructure Improvements	$3,362,400.00	$3,800,000.00	$1,000,000.00	$-	$-	$8,162,400.00
Advanced Training & Technology Center (Phase I)	$-	$-	$3,900,000.00	$-	$-	$3,900,000.00
Community Clinic of Joplin	$-	$-	$-	$-	$241,000.00	$241,000.00
Sub Total	**$7,863,733.00**	**$11,700,000.00**	**$9,055,000.00**	**$9,407,539.00**	**$241,000.00**	**$38,267,272.00**
Economic Development						
	$-	$-	$-	$-	$-	$-
Sub Total	$-	$-	$-	$-	$-	$-
Housing Activities						
	$-	$-	$-	$-	$-	$-
Sub Total	$-	$-	$-	$-	$-	$-
Public Service Activities						
Mental Health Needs	$331,397.00	$-	$-	$-	$-	$331,397.00
Ozark Mental Health	$-	$-	$-	$-	$110,000.00	$110,000.00
Juvenile Detention Center	$-	$-	$-	$-	$350,000.00	$350,000.00
Sub Total	**$331,397.00**	$-	$-	$-	**$460,000.00**	**$791,397.00**
Program Administrative						
City of Joplin Administrative Costs	$101,951.30	$255,000.00	$249,000.00	$-	$-	$605,951.30
Consultant Administrative	$327,805.20	$255,000.00	$249,000.00	$-	$-	$831,805.20
Planning Costs	$-	$1,530,000.00	$498,000.00	$-	$-	$2,028,000.00
Sub Total	**$429,756.50**	**$2,040,000.00**	**$996,000.00**	**$0.00**	**$0.00**	**$3,465,756.50**
TOTAL BUDGETED (of $113,276,000.00)	**$8,624,886.50**	**$13,740,000.00**	**$10,051,000.00**	**$9,407,539.00**	**$701,000.00**	**42,524,425.50**

VII. PUBLIC COMMENT

The City of Joplin provided prominent posting on the City's official website beginning on August 10, 2015 indicating written comments would be accepted through August 17, 2015 at 5:00 p.m. The City also presented activities and funding amounts for the entire $113 Million allocation to the Joplin City Council and to the general public on the Council Meeting on June 17, 2013 and July 1, 2013.

No comments were received.

VIII. ACCESSIBILITY OF PLAN

The City of Joplin will make this plan available to all individuals including those with disabilities and those that are non-English speaking. Services will be provided upon request. Requests can be made by contacting our ADA Coordinator at 624-0820, Ext 210, or the City Clerk's Office at 624-0820, Ext 220. Kindly give us forty-eight (48) hour notice to arrange for the aids or service. TTD Number: (417) 625-4774.

IX. CERTIFICATIONS AND SF-424

The necessary SF-424 and Certifications required for these CDBG-DR funds are attached to this document and can be found in Appendix A.

Appendix A – CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the Disaster Recovery Action Plan, the jurisdiction certifies that:

A. Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard. In addition, the grantee certifies that agreements with subrecipients will meet all civil rights related requirements pursuant to 24 CFR 570.503(b)(5).

B. Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential anti-displacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG program.

C. Lobbying Certification – The Grantee certifies that its compliance with restriction on lobbying required by 24 CFR party 87, together with disclosure forms, if required by part 87.

D. State and Local Laws – The grantee certifies that the Action Plan for Disaster Recovery is authorized under State and local law (as applicable) and that the grantee, and any entity or entities designated by the grantee possess (es) the legal authority to carry out the program for which it is seeking funding, in accordance with applicable HUD regulations and this Notice.

E. Consistency with Action Plan – The grantee certifies that activities to be undertaken with funds under this notice are consistent with its Action Plan.

F. Acquisition and Relocation – The grantee certifies that it will comply with the acquisition and relocation requirements of the URA, as amended, and implementing regulations at 49 CFR part 24, except where waivers or alternative requirements are provided for in this Notice.

G. Section 3 – The grantee certifies that it will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U. S. C. 1701u), and implementing regulations at 24 CFR part 135.

H. Public Participation – The grantee certifies that it is following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105 or 91.115, as applicable (except as provided for in notices providing waivers and alternative requirements for this grant).

I. Use of Funds – The grantee certifies that it is complying with each of the following criteria:

(1) Funds will be used solely for necessary expenses related to disaster relief, long-term recovery, restoration of infrastructure and housing, and economic revitalization in the most impacted and distressed areas for which the President declared a major disaster in the aftermath of Hurricane Sandy, pursuant to the Robert T. Stafford Disaster Relief and Emergency Assistance Act of 1974

(42 U.S.C. 5121 *et seq.*)

(2) With respect to activities expected to be assisted with CDBG disaster recovery funds, the Action Plan has been developed so as to give the maximum feasible priority to activities that will benefit low- and moderate income families.

(3) The aggregate use of CDBG disaster recovery funds shall principally benefit low- and moderate-income families in a manner that ensures that at least 50 percent of the grant amount is expended for activities that benefit such persons.

(4) The grantee will not attempt to recover any capital costs of public improvements assisted with CDBG disaster recovery grant funds, by assessing any amount against properties owned and occupied by persons of low and moderate-income, including any fee charged or assessment made as a condition of obtaining access to such public improvements, unless: (A) Disaster recovery grant funds are used to pay the proportion of such fee or assessment that relates to the capital costs of such public improvements that are financed from revenue sources other than under this title; or (B) for purposes of assessing any amount against properties owned and occupied by persons of moderate income, the grantee certifies to the Secretary that it lacks sufficient CDBG funds (in any form) to comply with the requirements of clause (A).

J. Civil Rights -- The grantee certifies that the grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601–3619) and implementing regulations.

K. Excessive Force -- The grantee certifies that it has adopted and is enforcing the following policies: (1) A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in nonviolent civil rights demonstrations; and (2) A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location that is the subject of such nonviolent civil rights demonstrations within its jurisdiction.

L. Capacity -- Each unit of local government receiving a direct award under this Notice certifies that it (and any subrecipient or administering entity) has the capacity to carry out disaster recovery activities in a timely manner; or the State or unit of local government will develop a plan to increase capacity where such capacity is lacking.

M. Special Flood Hazard Area -- The grantee certifies that it will not use CDBG disaster recovery funds for any activity in an area delineated as a special flood hazard area in FEMA's most current flood advisory maps, unless it also ensures that the action is designed or modified to minimize harm to or within the floodplain, in accordance with Executive Order 11988 and 24 CFR part 55. The relevant data source for this provision is the latest issued FEMA data or guidance, which includes advisory data (such as Advisory Base Flood Elevations) or preliminary and final Flood Insurance Rate Maps.

N. Lead-based Paint -- The grantee certifies that its activities concerning lead-based paint will comply with the requirements of 24 CFR part 35, subparts A, B, J, K, and R.

O. Applicable Laws -- The grantee certifies that it will comply with applicable laws.

P. Financial Controls – The grantee certifies that it has reviewed the requirements of this Notice and requirements of Public Law 113-2 applicable to funds allocated by this Notice, and that it has in place proficient financial controls and procurement processes and has established adequate procedures to prevent any duplication of benefits as defined by section 312 of the Stafford Act, to ensure timely expenditure of funds, to maintain comprehensive websites regarding all disaster recovery activities assisted with these funds, and to detect and prevent waste, fraud, and abuse of funds.

_____ _____

Signature/Authorized Official Date

_____

City Manager